## 2003 DRAFTING REQUEST

#### Bill

Received: 09/20/2002 Received By: jkreye Wanted: As time permits Identical to LRB: For: Robert Ziegelbauer (608) 266-0315 By/Representing: luanne/tom This file may be shown to any legislator: NO Drafter: jkreye May Contact: Addl. Drafters: Subject: Tax - corp. inc. and fran. Extra Copies: Submit via email: YES Requester's email: Rep.Ziegelbauer@legis.state.wi.us Carbon copy (CC:) to: joseph.kreye@legis.state.wi.us Pre Topic: No specific pre topic given Topic: Single sales factor apportionment **Instructions:** See Attached **Drafting History:** Vers. **Drafted** Reviewed <u>Typed</u> Proofed Submitted Jacketed Required /? jkreye kgilfoy State 09/24/2002 10/16/2002 /P1 jkreye kgilfoy pgreensl lkunkel State 11/11/2002 11/11/2002 10/17/2002 10/17/2002 pgreensl lemery 10/18/2002 10/18/2002

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For: Rob	ert Ziegelbau	er (608) 266-03	315		By/Representing	By/Representing: luanne/tom		
This file	may be shown	to any legislato	r: NO		Drafter: jkreye			
May Con	tact:				Addl. Drafters:			
Subject:	Tax - co	orp. inc. and fra	an.		Extra Copies:			
Submit vi	ia email: YES			· · · · · · · · · · · · · · · · · · ·				
Requester	r's email:	Rep.Ziegell	oauer@legi	is.state.wi.us			,	
Carbon co	opy (CC:) to:	joseph.krey	e@legis.sta	ate.wi.us				
Pre Topi	ic:							
No specif	ic pre topic gi	ven						
Topic:	-							
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Wanted: As time permits

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By/Representing: luanne/tom

This file may be shown to any legislator: NO

Drafter: jkreye

May Contact:

Addl. Drafters:

Subject:

Tax - corp. inc. and fran.

Extra Copies.

Submit via email: YES

Requester's email:

Rep.Ziegelbauer@legis.state.wi.us

Carbon copy (CC:) to:

joseph.kreye@legis.state.wi.us

Pre Topic:

No specific pre topic given

**Topic:** 

Single sales factor apportionment

**Instructions:** 

See Attached

**Drafting History:** 

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10/18/2002 09:01:54 AM Page 2

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FE Sent For:

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# **Bill Request Form**

# Legislative Reference Bureau 100 N. Hamilton Street

Legal Section 266-3561

Use of this form is optional. It is often better to talk directly with the LRB attorney who will draft the bill. Use this form only for bill draft requests. Attach more pages if necessary.

Date 9-20-02
Legislator, agency, or other person requesting this draft Rep. Ziegelbaser
Person submitting request (name and phone number) Tom Kelly (266-0315)
Persons to contact for questions about this draft (names and phone numbers) <u>Bob Ziegelbau</u> (1-920-684-6783), <u>Luanne Kostelic (266-0315)</u> , or <u>Tom Kelly</u> Describe the problem, including any helpful examples. How do you want to solve the problem? Rep. Ziegel bauer would like to reintroduce 2001 AB 19 (2001 LRB 0108/1) in the 2003-04 Legislative Session.
Please attach a copy of any correspondence or other material that may help us. If you know of any statute sections that might be affected, list them or provide a marked-up copy.
You may attach a marked-up copy of any LRB draft or provide its number (e.g., 1999 LRB-2345/1 or 1997 AB-67).
Requests are confidential unless stated otherwise. May we tell others that we are working on this for you?  If yes:  Anyone who asks?  YES NO  Any legislator?  YES NO  Only the following persons
Do you wish to receive a copy of this draft via e-mail?  O you consider this request urgent?  YES NO  If yes, please indicate why
Should we give this request priority over any pending request of this legislator, agency, or person?  YES NO

2001 - 2002 LEGISLATURE

LRB-0108#

2001 ASSEMBLY BILL 19

in 9-24-02

January 16, 2001 - Introduced by Representatives Ziegelbauer, M. Lehman, Riley, GRONEMUS, LA FAVE, F. LASEE, PLALE, RYBA, SERATTI, SYKORA and PETTIS, cosponsored by Senators Plache, Breske, Darling, Farrow, Harsdorf, ROESSLER, ROSENZWEIG, SCHULTZ and BAUMGART. Referred to Committee on Ways and Means.

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AN ACT to renumber and amend 71.04 (4) and 71.25 (6); to amend 71.04 (5) (intro.), 71.04 (6) (intro.), 71.04 (7) (d), 71.04 (10), 71.25 (7) (intro.), 71.25 (8)

(intro.), 71.25 (9) (d) and 71.25 (11); and to create 71.04 (4) (a), 71.04 (4) (b),

71.25 (6) (a) and 71.25 (6) (b) of the statutes; relating to: single factor

apportionment of income for corporate income tax and franchise tax purposes.

# Analysis by the Legislative Reference Bureau

Under current law, when computing the income tax or franchise tax liability of a corporation that does business inside and outside of this state, a formula is used to attribute a portion of the corporation's income to this state. The formula has three factors: a sales factor, a property factor and a payroll factor. The sales factor represents 50% of the formula and the property and payroll factors each represent 25% of the formula.

Under this bill, beginning on January 1, 2002, the sales factor will be the only factor used to attribute a portion of a corporation's income to this state.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

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**SECTION 1.** 71.04 (4) of the statutes is renumbered 71.04 (4) (intro.) and amended to read:

71.04 (4) Nonresident allocation and apportionment formula. (intro.) Nonresident individuals and nonresident estates and trusts engaged in business within and without the state shall be taxed only on such income as is derived from business transacted and property located within the state. The amount of such income attributable to Wisconsin may be determined by an allocation and separate accounting thereof, when the business of such nonresident individual or nonresident estate or trust within the state is not an integral part of a unitary business, but the department of revenue may permit an allocation and separate accounting in any case in which it is satisfied that the use of such method will properly reflect the income taxable by this state. In all cases in which allocation and separate accounting is not permissible, the determination shall be made in the following manner: for all businesses except financial organizations, public utilities, railroads, sleeping car companies and car line companies there shall first be deducted from the total net income of the taxpayer the part thereof (less related expenses, if any) that follows the situs of the property or the residence of the recipient. The remaining net income shall be apportioned to Wisconsin this state by use of an apportionment fraction composed of a sales factor representing 50% of the fraction, a property factor representing 25% of the fraction and a payroll factor representing 25% of the fraction. the following:

Section 2. 71.04 (4) (a) of the statutes is created to read:

71.04 **(4)** (a) For taxable years beginning before January 1, 2002, an apportionment fraction composed of a sales factor under sub. (7) representing 50% of the fraction, a property factor under sub. (5) representing 25% of the fraction, and a payroll factor under sub. (6) representing 25% of the fraction.

. 1	SECTION 3. 71.04 (4) (b) of the statutes is created to read:
(2)	71.04 (4) (b) For taxable years beginning after December 31, 200/, an
3	apportionment fraction composed of the sales factor under sub. $(7)$ .
4	<b>Section 4.</b> 71.04 (5) (intro.) of the statutes is amended to read:
5	71.04 (5) PROPERTY FACTOR. (intro.) For purposes of sub. (4) and for taxable
(6)	years beginning before January 1, 2002:
7	<b>SECTION 5.</b> 71.04 (6) (intro.) of the statutes is amended to read:
8	71.04 (6) PAYROLL FACTOR. (intro.) For purposes of sub. (4) and for taxable years
9	beginning before January 1, 2002:
10	<b>SECTION 6.</b> 71.04 (7) (d) of the statutes is amended to read:
11	71.04 (7) (d) Sales, other than sales of tangible personal property, are in this
12	state if the income-producing activity is performed in this state. If the
13	income-producing activity is performed both in and outside this state the sales shall
14	be divided between those states having jurisdiction to tax such business in
15	proportion to the direct costs of performance incurred in each such state in rendering
16	this service. Services performed in states which do not have jurisdiction to tax the
17	business shall be deemed to have been performed in the state to which compensation
(18)	is would be allocated by sub. s. 71.04 (6). 1800 stats. 2001
19	<b>SECTION 7.</b> 71.04 (10) of the statutes is amended to read:
20	71.04 (10) DEPARTMENT MAY WAIVE FACTOR. Where, in the case of any nonresident
21	individual or nonresident estate or trust engaged in business within and without the
22	this state of Wisconsin and required to apportion its income as provided in this
23	section, it shall be shown to the satisfaction of the department of revenue that the
24	use of any one of the 3 factors provided under sub. (4) gives an unreasonable or
25	inequitable final average ratio because of the fact that such nonresident individual

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or nonresident estate or trust does not employ, to any appreciable extent in its trade or business in producing the income taxed, the factors made use of in obtaining such ratio, this factor may, with the approval of the department of revenue, be omitted in obtaining the final average ratio which is to be applied to the remaining net income. This subsection does not apply to taxable years beginning after December 31, 2001.

**SECTION 8.** 71.25 (6) of the statutes is renumbered 71.25 (6) (intro.) and amended to read:

71.25 (6) Allocation and separate accounting and apportionment formula. (intro.) Corporations engaged in business within and without the state shall be taxed only on such income as is derived from business transacted and property located within the state. The amount of such income attributable to Wisconsin may be determined by an allocation and separate accounting thereof, when the business of such corporation within the state is not an integral part of a unitary business, but the department of revenue may permit an allocation and separate accounting in any case in which it is satisfied that the use of such method will properly reflect the income taxable by this state. In all cases in which allocation and separate accounting is not permissible, the determination shall be made in the following manner: for all businesses except financial organizations, public utilities, railroads, sleeping car companies, car line companies and corporations or associations that are subject to a tax on unrelated business income under s. 71.26 (1) (a) there shall first be deducted from the total net income of the taxpayer the part thereof (less related expenses, if any) that follows the situs of the property or the residence of the recipient. The remaining net income shall be apportioned to Wisconsin this state by use of an apportionment fraction composed of a sales factor under sub. (9) representing 50%

•	of the fraction, a property factor under sub. (1) representing 25% of the fraction and
2	a payroll factor under sub. (8) representing 25% of the fraction. the following:
3	Section 9. 71.25 (6) (a) of the statutes is created to read:
4	71.25 (6) (a) For taxable years beginning before January 1, 2002, an
5	apportionment fraction composed of a sales factor under sub. (9) representing 50%
6	of the fraction, a property factor under sub. (7) representing 25% of the fraction, and
7	a payroll factor under sub. (8) representing 25% of the fraction.
8	Section 10. 71.25 (6) (b) of the statutes is created to read:
9	71.25 (6) (b) For taxable years beginning after December 31, 200/, an
10	apportionment fraction composed of the sales factor under sub. (9).
11	<b>Section 11.</b> 71.25 (7) (intro.) of the statutes is amended to read:
12	71.25 (7) PROPERTY FACTOR. (intro.) For purposes of sub. (5) (6) and for taxable
13	years beginning before January 1, 2002.
14	Section 12. 71.25 (8) (intro.) of the statutes is amended to read:
15	71.25 (8) PAYROLL FACTOR. (intro.) For purposes of sub. (5) (6) and for taxable
(16)	vears beginning before January 1, 2002: 5
17	<b>SECTION 13.</b> 71.25 (9) (d) of the statutes is amended to read:
18	71.25 (9) (d) Sales, other than sales of tangible personal property, are in this
19	state if the income-producing activity is performed in this state. If the
20	income-producing activity is performed both in and outside this state the sales shall
21	be divided between those states having jurisdiction to tax such business in
22	proportion to the direct costs of performance incurred in each such state in rendering
23	this service. Services performed in states which do not have jurisdiction to tax the
24	business shall be deemed to have been performed in the state to which compensation
(25)	is would be allocated by sub. s. 71.25 (8), was stats.

**SECTION 14.** 71.25 (11) of the statutes is amended to read:

71.25 (11) Department May Waive Factor. Where, in the case of any corporation engaged in business within and without the this state of Wisconsin and required to apportion its income as provided in sub. (6), it shall be shown to the satisfaction of the department of revenue that the use of any one of the 3 factors provided in sub. (6) gives an unreasonable or inequitable final average ratio because of the fact that such corporation does not employ, to any appreciable extent in its trade or business in producing the income taxed, the factors made use of in obtaining such ratio. this factor may, with the approval of the department of revenue, be omitted in obtaining the final average ratio which is to be applied to the remaining net income. This subsection does not apply to taxable years beginning after December 31, 2001.

SECTION 15/Initial applicability.

(1) This act first applies to taxable years beginning on January 1 of the year in which this subsection takes effect, except that if this subsection takes effect after July 31 this act first applies to taxable years beginning on January 1 of the year following the year in which this subsection takes effect.

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# STATE OF WISCONSIN – LEGISLATIVE REFERENCE BUREAU – LEGAL SECTION (608–266–3561)

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Regresentative ziegelbauer:	
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with you intent. The bill is the some as 2001	asserby
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Bill 19, except that the fill now applies to ta	xolle
years beginning on Journary 1, 200,3 andhar than Inc.	112000
years beginning on January 1, 2003, nother than Jan	0,002
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blease contact me if you have any question.	
VK .	

# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0181/P1dn JK:kmg:pg

October 17, 2002

#### Representative Ziegelbauer:

Please review this draft to ensure that it is consistent with your intent. The bill is the same as 2001 Assembly Bill 19, except that the bill now first applies to taxable years beginning on January 1, 2003, rather than January 1, 2002. Please contact me if you have any questions.

Joseph T. Kreye Legislative Attorney Phone: (608) 266–2263

E-mail: joseph.kreye@legis.state.wi.us



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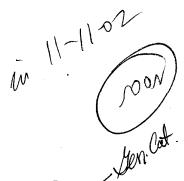
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# State of Misconsin 2003 - 2004 LEGISLATURE

LRB-0181/P1 JK:kmg:pg

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PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION



AN ACT to renumber and amend 71.04 (4) and 71.25 (6); to amend 71.04 (5) (intro.), 71.04 (6) (intro.), 71.04 (7) (d), 71.04 (10), 71.25 (7) (intro.), 71.25 (8) (intro.), 71.25 (9) (d) and 71.25 (11); and to create 71.04 (4) (a), 71.04 (4) (b), 71.25 (6) (a) and 71.25 (6) (b) of the statutes; relating to: single factor

# Analysis by the Legislative Reference Bureau

apportionment of income for corporate income tax and franchise tax purposes.

Under current law, when computing the income tax or franchise tax liability of a corporation that does business inside and outside of this state, a formula is used to attribute a portion of the corporation's income to this state. The formula has three factors: a sales factor, a property factor and a payroll factor. The sales factor represents 50% of the formula and the property and payroll factors each represent 25% of the formula.

Under this bill, beginning on January 1, 2003, the sales factor will be the only factor used to attribute a portion of a corporation's income to this state.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

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**SECTION 2.** 71.04 (4) (a) of the statutes is created to read:

71.04 (4) (a) For taxable years beginning before January 1, 2003, an apportionment fraction composed of a sales factor under sub. (7) representing 50% of the fraction, a property factor under sub. (5) representing 25% of the fraction, and a payroll factor under sub. (6) representing 25% of the fraction.

1	SECTION 3. 71.04 (4) (b) of the statutes is created to read:
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3	apportionment fraction composed of the sales factor under sub. (7).
4	SECTION 4. 71.04 (5) (intro.) of the statutes is amended to read:
5	71.04 (5) PROPERTY FACTOR. (intro.) For purposes of sub. (4) and for taxable
6	years beginning before January 1, 2003:
7	SECTION 5. 71.04 (6) (intro.) of the statutes is amended to read:
8	71.04 (6) PAYROLL FACTOR. (intro.) For purposes of sub. (4) and for taxable years
9	beginning before January 1, 2003:
10	SECTION 6. 71.04 (7) (d) of the statutes is amended to read:
11	71.04 (7) (d) Sales, other than sales of tangible personal property, are in this
12	state if the income-producing activity is performed in this state. If the
13	income-producing activity is performed both in and outside this state the sales shall
14	be divided between those states having jurisdiction to tax such business in
15	proportion to the direct costs of performance incurred in each such state in rendering
16	this service. Services performed in states which do not have jurisdiction to tax the
17	business shall be deemed to have been performed in the state to which compensation
18	is would be allocated by sub. s. 71.04 (6), 2001 stats.
19	SECTION 7. 71.04 (10) of the statutes is amended to read:
20	71.04 (10) DEPARTMENT MAY WAIVE FACTOR. Where, in the case of any nonresident
21	individual or nonresident estate or trust engaged in business within and without the
22	this state of Wisconsin and required to apportion its income as provided in this
23	section, it shall be shown to the satisfaction of the department of revenue that the
24	use of any one of the 3 factors provided under sub. (4) gives an unreasonable or

inequitable final average ratio because of the fact that such nonresident individual

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or nonresident estate or trust does not employ, to any appreciable extent in its trade or business in producing the income taxed, the factors made use of in obtaining such ratio, this factor may, with the approval of the department of revenue, be omitted in obtaining the final average ratio which is to be applied to the remaining net income. This subsection does not apply to taxable years beginning after December 31, 2002.

SECTION 8. 71.25 (6) of the statutes is renumbered 71.25 (6) (intro.) and amended to read:

71.25 (6) Allocation and separate accounting and apportionment formula. (intro.) Corporations engaged in business within and without the state shall be taxed only on such income as is derived from business transacted and property located within the state. The amount of such income attributable to Wisconsin may be determined by an allocation and separate accounting thereof, when the business of such corporation within the state is not an integral part of a unitary business, but the department of revenue may permit an allocation and separate accounting in any case in which it is satisfied that the use of such method will properly reflect the income taxable by this state. In all cases in which allocation and separate accounting is not permissible, the determination shall be made in the following manner: for all businesses except financial organizations, public utilities, railroads, sleeping car companies, car line companies and corporations or associations that are subject to a tax on unrelated business income under s. 71.26(1)(a) there shall first be deducted from the total net income of the taxpayer the part thereof (less related expenses, if any) that follows the situs of the property or the residence of the recipient. The remaining net income shall be apportioned to Wisconsin this state by use of an apportionment fraction composed of a sales factor under sub. (9) representing 50%

1	of the fraction, a property factor under sub. (7) representing 25% of the fraction and
2	a payroll factor under sub. (8) representing 25% of the fraction. the following:
3	SECTION 9. 71.25 (6) (a) of the statutes is created to read:
4	71.25 (6) (a) For taxable years beginning before January 1, 2003, an
5	apportionment fraction composed of a sales factor under sub. (9) representing $50\%$
6	of the fraction, a property factor under sub. (7) representing 25% of the fraction, and
7	a payroll factor under sub. (8) representing 25% of the fraction.
8	SECTION 10. 71.25 (6) (b) of the statutes is created to read:
9	71.25 (6) (b) For taxable years beginning after December 31, 2002, an
10	apportionment fraction composed of the sales factor under sub. (9).
11	SECTION 11. 71.25 (7) (intro.) of the statutes is amended to read:
12	71.25 (7) PROPERTY FACTOR. (intro.) For purposes of sub. (5) (6) and for taxable
13	years beginning before January 1, 2003:
14	SECTION 12. 71.25 (8) (intro.) of the statutes is amended to read:
15	71.25 (8) PAYROLL FACTOR. (intro.) For purposes of sub. (5) (6) and for taxable
16	years beginning before January 1, 2003:
17	SECTION 13. 71.25 (9) (d) of the statutes is amended to read:
18	71.25 (9) (d) Sales, other than sales of tangible personal property, are in this
19	state if the income-producing activity is performed in this state. If the
20	income-producing activity is performed both in and outside this state the sales shall
21	be divided between those states having jurisdiction to tax such business in
22	proportion to the direct costs of performance incurred in each such state in rendering
23	this service. Services performed in states which do not have jurisdiction to tax the
24	business shall be deemed to have been performed in the state to which compensation
25	is would be allocated by sub. s. 71.25 (8), 2001 stats.

SECTION 14.	71.25 (11	) of the statutes i	is amended to read:

71.25 (11) Department May waive factor. Where, in the case of any corporation engaged in business within and without the this state of Wisconsin and required to apportion its income as provided in sub. (6), it shall be shown to the satisfaction of the department of revenue that the use of any one of the 3 factors provided in sub. (6) gives an unreasonable or inequitable final average ratio because of the fact that such corporation does not employ, to any appreciable extent in its trade or business in producing the income taxed, the factors made use of in obtaining such ratio, this factor may, with the approval of the department of revenue, be omitted in obtaining the final average ratio which is to be applied to the remaining net income. This subsection does not apply to taxable years beginning after December 31, 2002.

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#### Emery, Lynn

From:

Sent:

Kelly, Tom Monday, November 11, 2002 12:34 PM

To: Subject:

LRB.Legal

Draft review: LRB-0181/1 Topic: Single sales factor apportionment

It has been requested by <Kelly, Tom> that the following draft be jacketed for the ASSEMBLY:

Draft review: LRB-0181/1 Topic: Single sales factor apportionment



# State of Misconsin

#### **LEGISLATIVE REFERENCE BUREAU**

LEGAL SECTION: REFERENCE SECTION: FAX: (608) 266-3561 (608) 266-0341 (608) 266-5648 100 NORTH HAMILTON STREET P. O. BOX 2037 MADISON, WI 53701-2037

STEPHEN R. MILLER CHIEF

February 12, 2003

### **MEMORANDUM**

To:

Representative Ziegelbauer

From:

Joseph T. Kreye, Legislative Attorney, (608) 266–2263

Subject:

Technical Memorandum to 2003 AB-6 (LRB -0181/1)

We received the attached technical memorandum relating to your bill. This copy is for your information and your file. If you wish to discuss this memorandum or the necessity of revising your bill or preparing an amendment, please contact me.

#### MEMORANDUM

February 6, 2003

TO:

Joseph Kreye

Legislative Reference Bureau

FROM:

**Dennis Collier** 

Department of Revenue

SUBJECT:

Technical Memorandum on LRB 0181/1: Single Sales Factor Apportionment

In order to avoid litigation, the bill should address the computation of the sales factor in those rare cases when either the numerator or denominator is zero or a negative number. Language should be added to secs. 71.04 and 71.25 to provide the following:

- a. If both the numerator and the denominator of the sales factor are zero, for taxable years beginning on or after January 1, 2003, the Wisconsin apportionment percentage is zero (no income will be allocated to Wisconsin).
- b. If the numerator of the sales factor is a negative number and the denominator of the sales factor is a positive or a negative number, for taxable years beginning on or after January 1, 2003, the Wisconsin apportionment percentage is zero (no income will be allocated to Wisconsin).
- c. If the numerator of the sales factor is a positive number and the denominator is zero or a negative number, for taxable years beginning on or after January 1, 2003, 100% of the net income is apportioned to Wisconsin.

The proposed legislation makes no provision for the funding of the costs involved in administering the activities required. If the author wishes to provide funding, appropriation language could be developed and costs allocated in the following manner:

	Chapter 20	<u>Amount</u>	
one-time	s. 20.566 (1) (a)	\$21,300	

If you have any questions regarding this technical memorandum, please contact Pam Walgren at (608) 266-7817.